

**Measure Y Oversight Committee
Minutes of the January 23, 2012 Meeting
City Council Chambers
1 Frank Ogawa Plaza, City Hall
Oakland, CA 94612**

The following minutes were developed by watching the DVD of the meeting recorded by KTOP. Inaudible portions of the meeting are indicated.

These are “action minutes” and, as such, are intended to report official action taken by the Measure Y Oversight Committee (Committee) and provide a brief synopsis of the items heard. Please refer to the recording of the meeting for more detail. The recording of the meeting is available from the Measure Y Coordinator at 510 238-6372 or calbano@oaklandnet.com.

Item #1: Roll Call and Determination of Quorum

The meeting was called to order at 6:35 pm. Seven members were present, and a quorum was declared.

Members Present:

Qa'id Aqeel
Peter Barnett
Joanne Brown
Richard Carter

Chairperson Dorado
Melanie Shelby
Brandon Sturdivant (arrived at 7:14pm & left at 8:18 pm)

Nyeisha DeWitt (left at 7:30pm)

Members absent:

Michael Brown, Jr
Ryan Hunter
Nicole Lee

Item #2 Open Forum

Vicente Cruz, Oakland Green Party, introduced himself as a nominee for the Measure Y Oversight Committee from District 3. “All the Mayor has to do is sign off on it.” He is also a candidate for the School Board in District 3.

Item #3 Approval of the minutes

MOTION to table the minutes of the October 17, 2011 because there has not been enough time to review them. Died for lack of a second.

MOTION to approve the minutes of the October 17, 2011 meeting with the following corrections: page 3, second paragraph should read Measure Y not Measure I, also on the 4th paragraph it should be Measure Y not I. Moved approval as amended by J. Brown and Seconded by Shelby. Motion passed: 6 ayes, 0 no, 1 abstention.

MOTION to approve the minutes of December 19, 2011 as written. Moved by Shelby and Seconded by Aqeel. Motion passed: 5 ayes, 0 no, 2 abstentions

MOTION to table the minutes of January 4, 2012 until the next meeting pending corrections (on page 4). Moved by J. Brown, and seconded by Aqeel. Motion passed. 7 ayes.

Item #4 Status Report from the City Attorney's Office on the Coliseum Parking Surcharge

Mr. Morodomi sent an email stating he has not received the information he requested for this item from the appropriate agencies so he requests this item is continued until the February 27, 2012 meeting. The information will be provided prior to the meeting.

Item #5 2010-11 Violence Prevention Programs Evaluation –RDA

Dr. Patricia Marrone Bennett from Resource Development Associates (RDA) and provided an overview of the 2010-2011 Measure Y Evaluation report by showing a PowerPoint presentation. The Violence Prevention and Public Safety Act of 2004 (Measure Y Initiative) mandates an independent evaluation of Measure Y funded programs to ascertain their effectiveness. There are two major components of Measure Y: 1) community policing and 2) violence prevention services. RDA released the evaluation report for 2010-11 on violence prevention programs entitled: *Measure Y Evaluation, 2010-2011 Violence Prevention Programs Initiative Wide Report* which examines the violence prevention portion of Measure Y funded programs providing key finding and recommendations.

The purpose of the 2010-2011 annual report is to assess the progress in implementing Measure Y funded violence prevention efforts during the program year. Five million dollars are allocated annually to violence prevention programs through grants to community-based organizations. The 2010-2011 evaluation of the Measure Y violence prevention program efforts examined services and impacts at both the initiative and strategy levels providing key findings and recommendations.

At the initiative level the report focused on the services provided by programs, intermediate outcomes reported by clients, and a matched data analysis with adult and juvenile probations records. At the strategy level the report focused on services and client outcomes achieved by three strategies: 1) Juvenile Justice Center/OUSD Wrap Around Services, and 2) Young Adults Reentry & Employment, and 3) Street Outreach. Results for other strategy areas are reported in individual program reports available on the Measure Y website (measurey.org). Data reported for 2010-2011 is limited by the length of the follow-up. No data on parolee recidivism was available due to the lack of cooperation during this evaluation period from CDCR despite efforts by the City.

The key findings at the initiative level include:

- Measure Y served over 4,600 clients in 2010-11. The cost of providing services was in line with other similar violence prevention programs in other communities.
- Clients reported improvements on risk and resiliency indicators.
- Most adult and juvenile probationers served through Measure Y are managing to avoid further criminal justice involvement.

The key findings at the strategy level include:

- Through the Juvenile Justice Center/OUSD Wrap Around Services strategy, Juvenile probationers who reside in Oakland are being re-enrolled in school within one day of release.

- Juvenile Justice Center/OUSD Wrap Around Services clients experienced statistically significant decreases in criminal justice involvement. At 18 months, about 60% of clients who had received services managed to avoid further criminal justice involvement.
- JCC clients came to school more regularly, but were suspended at slightly higher rates after program enrollment.
- Nearly all Reentry Employment probationers complied with the terms of their probation during the first six months after enrolling in Measure Y services.
- More than three quarters of Street Outreach clients reported receiving a referral to employment that resulted in an interview, which suggests the strategy is effectively linking clients with employment resources.
- While the deployment of street outreach workers to hotspots did not appear to have an impact on crime, hotspots may be too large to achieve neighborhood level decreases in crime.

Given these findings, the evaluators made the following five recommendations:

- 1) Integrate evidence-based practices into the design and delivery of strategies targeting the adult and juvenile populations with prior criminal justice involvement that are tailored to different levels of risk (high, medium, or low).
- 2) Adopt a uniform, comprehensive definition (s) of case management that differentiates according to risk level for type of service(s), dosage, and staffing.
- 3) Strengthen the referral process to build on the JJC/OUSD Wrap Around Services strategy's success with re-rolling young people in school and decreasing their criminal justice involvement over the short term through use of formal MOU'S between Probation, OUSD and the providers which define responsibilities, linkages, and expectations.
- 4) Explore opportunities to expand employment for the Measure Y target population closely linking private business with the program provider
- 5) Examine the size of the hotspots targeted with Street Outreach and consider reducing the size given the reduction in available resources, specifically the number of police officers available.
- 6) Develop measures for Street Outreach based on fidelity to models with established histories in other jurisdictions.
- 7) Continue to work to obtain data from CDCR on parolees so that Measure Y's impact on this population can be examined; identify CDCR as a partner and establish a formal relationship utilizing the Probation Department.

Members of the Measure Y Oversight Committee asked clarifying questions and provided comment. Brightstar Ohlson from RDA and Priya Jagannathan from DHS also provided information in response to comments and questions. Below are highlights of Committee member's comments, concerns and questions:

- A definition of what constitutes professional "case management" needs to be developed as definitions vary from program to program. The numbers of contacts, staff training requirements, etc. are standard in the literature but there is no systems approach to case management in Oakland's Measure Y programs. Also there was concern about the relationship of the pre and post tests and how they are linked to the case management.
- Concern that youth from juvenile hall may be getting enrolled in school, but being suspended at a higher rate than the general population. How can we call this success? There needs to be better feedback mechanism with the schools and coordination between JCC and community providers. OUSD needs to make a commitment to working with this population to keep them in school.

- Concern that the school district is not equipped to deal with the reentry population.
- Concern that there is improvement in risk resiliency factors for parolees and probationers, yet less that half report being able to manage emotions, keep away from negative peer groups (which is a condition of parole) or have been threatened with a weapon – and how can we call this success.
- DHS has a planning process for this (above) with the School District. Member Aqeel asked if Committee members could attend these DHS meetings with the providers. (Priya Jagannathan said a planning meeting happens quarterly and the next one is on February 7th and it would be appropriate for the members to attend. She said she would get the meeting information to the Chair. Chairperson Dorado said he would get the information to the members.)
- The programs need to look at anger management issues. Evaluators agreed that the evaluation shows little or no progress in this area and that attitudes around risk behavior and associations is directly related to criminal behavior.
- Measure Y money may not be having an impact on violent crime even though there are positive results for the individuals enrolled in the programs.
- RDA recommendations should be aligned with the DHS Measure Y RFP.
- The relationship between RDAs recommendations and how DHS uses the recommendations in working with CBOS.
- Does DHS have the right mix of services to really impact violence?
- How much of the services being funded by MY actually focus on violent crime?
- The evaluations need to include data/information about the nature of the original offenses. Evaluators agree that offense data could provide a more in depth analysis of the impact of the program or service and they will try to obtain offense data for the current year.
- Parolees are evaluated according to their program participation but CDCR has not provided data for 2009-2011 on recidivism despite the efforts of the City.
- Work with the Oakland Workforce Investment Board more closely regarding jobs for the reentry population.

Member Sturdivant suggested RDA should come to the Committee's next retreat as that would be an appropriate place to discuss Measure Y programs in depth. RDA said they would be happy to attend if an invitation is extended.

Speaker: Vicente Cruz. Highlights of his comments include:

- He appreciates outreach efforts to youth because it really helps, and you can tell what works or not.
- He doesn't agree that the reason crime has gone up is because there are fewer police. Rather, he believes the City should concentrate on prevention and jobs. He also said that OPD has a bad relationship with the community.
- He recommended the book: *The New Jim Crow*.
- He said the money for programs is there - we just don't spend it where it will be most effective.

Item #6 Measure Y Budget: OPD Revenue and Expenditure report for November, 2011

Gil Garcia from OPD provided an overview of the November, 2011 Revenue and Expenditure report and answered questions. Mr. Garcia was asked if the Committee can receive a line item budget, including a list of what was spent. He answered in the affirmative and said he would send it to the Measure Y Coordinator and she could send to the Committee members.

Item #7 Measure Y Budget: DHS Revenue and Expenditure report for November, 2011

Priya Jagannathan from DHS provided an overview of DHS's Measure Y budget including a pie-chart broken down by strategy, and also by provider.

Item #8 Proposed Amendment to the Bylaws

Member Barnett has three proposed changes to the Committee Bylaws. These proposed changes need to have 15 days notice and would therefore be on next month's agenda for a vote:

1. Member Barnett reported on a meeting with the City Administrator Deanna Santana he attended with Member Aqeel, Chairperson Dorado, the Measure Y Coordinator, and Arturo Sanchez with the City Administrator's Office. One outcome of the meeting was the City Administrator saying that the Committee cannot expect to have the same level of secretarial services as it has had in the past including narrative-style minutes, and suggested for more substantial notes or letters to the Public Safety Committee or Council from the Committee to have a secretary position included in the Measure Y Oversight Committee Bylaws. To change the Bylaws, there needs to be at 15 day notice period. Consequently, this proposal will be on next month's agenda. The Measure Y Coordinator said if member Barnett would send the Bylaw change to her she would send it out to the Committee members and to the distribution list.
2. He also wanted to clear up some confusion in the Committee Bylaws as to what constitutes a majority vote. 1) Normally it means more "yes" votes than "no" votes and "abstentions" do not count. For example, if there are 10 people on the Committee and if 1 votes "no" and 9 "abstain" the measure passes. 2) Another way to interpret what a majority vote is to base it on the majority of the members present and voting. For example If there are 10 members present you would need 6 "yes" votes for the proposal to pass. The current Bylaws do not specify what a majority vote means and he proposes that the Bylaws be changed to specify that if mean #1 above: more "yes" votes than "no" votes and "abstentions" do not count. This would require 15 days notice and he will send the exact language to the Measure Y Coordinator for noticing.
3. That the Committee adopt the following rules as allowed for in the current Bylaws:
 - Require that all major motions and amendments be submitted in written form
 - That the secretary record in the minutes who made the motion, who seconded it, what the final votes were.
 - That recording of the Committee meetings be made available to Committee members and the public.

Item #9 Part-time Measure Y Position in the Mayor's Office

Member Aqeel commented that there was a part time position in the Mayor's Office funded by Measure Y that the Committee was not aware of. In their role as providing oversight it is important to know what is going on and who is funded. The Measure Y Coordinator said that she had consulted with the Budget Office and they said that 40% of the salary Senior Policy Advisory to the Mayor for Public Safety was paid for by Measure Y. Member Aqeel asked for her to attend the next Measure Y meeting, provide a job description and a report on what she has been doing related to Measure Y on a monthly basis moving into the future as well as dating back to when she began to be funded through Measure Y.

The Measure Y Coordinator passed out a list of job duties she has been performing since she came into the position a few months ago.

A discussion occurred about the importance of summarizing their comments and opinions about the 2010-11 Violence Prevention Evaluation report for the Public Safety Committee. The opinion was expressed as to the point of being an oversight committee if you are not providing oversight vis a vis suggestions, opinions and insights.

MOTION: For the chair to draft a presentation to the Public Safety Committee regarding the Committee's comments and concerns related to the RDA 2010-2011 Violence Prevention Evaluation. Moved by Member J. Brown and seconded by Member Aqeel. Motion passed, 5 ayes, 1 abstention.

Item #10 Agenda Building

The following items were suggested for the next meeting:

- Update on the Measure Y RFP process and the final funding levels adopted by Council.
- Measure Y Audit
- Adopt a calendar of Measure Y meetings for the coming year. (A draft was passed out)
- Measure Y Oversight Committee Retreat agenda
- Mayor's Senior Policy Advisor for Public Safety Reygan Harmon
- A draft calendar from DHS with deadlines

Member Aqeel suggested providing sandwiches for the members since the meeting is at dinner time. Chairperson Dorado said Measure Y funds could not cover such an expense but he would talk to the owner of Café Rio in Preservation Park about getting food for members at a favorable cost.

The Measure Y Coordinator reminded Committee Members that their Form 700s are due to the City Clerk's office and passed out a copy of the link to the form online.

Item #11 Adjournment

The meeting was adjourned at 8:45 pm by acclamation.

Minutes respectfully submitted by C. Albano, Measure Y Coordinator